

## EDUCATION AND TRAINING What do physician associates think about independent prescribing?

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### ABSTRACT

Physician associates (PAs) are currently unable to prescribe in the UK due to the absence of statutory regulation and prescribing legislation. This is likely to change with the introduction of regulation by the General Medical Council (GMC) set to start from 2023. Currently, there are working groups looking into what needs to be done to enable them to prescribe.

In this paper, we explored the views of PAs that qualified in the UK on prescribing and ordering investigations via an online questionnaire. Almost all PAs would prefer to be able to prescribe and request radiological investigations. Inability to perform these basic duties has a negative impact on patient care, patient flow, PAs' contribution to healthcare and career progression.

**KEYWORDS:** prescribing, NHS, physician associate, GMC regulation

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### Introduction

Physician associates (PAs) are a continuously growing profession in the UK. PAs are generalist healthcare professionals who've trained within the medical model to provide patient care under supervision.<sup>1</sup> The profession originally emerged in the USA in the 1960s, and was introduced to the NHS in 2003 to help with workforce shortages.<sup>1</sup> This was followed by establishment of training programmes for PAs and, currently, 35 universities offer PA studies in the UK.<sup>2</sup> As of October 2020, there were 1,788 PAs registered with the Faculty of PAs at the Royal College of Physicians.<sup>3</sup> This number has grown further and will continue to increase in the future because of their invaluable support to the NHS.

Even though PAs are able to carry out a range of tasks from history taking, examination, diagnosis and making management plans, they are currently unable to prescribe medications or order investigations containing ionising radiation due to a lack of regulation.<sup>4,5</sup> In 2019, the General Medical Council (GMC) was selected as the regulatory body for the PAs and this may open several doors for the PAs, one in particular is the legal right to prescribe.<sup>6,7</sup> In the USA, PAs were first given prescribing authority in 10 states in 1980 and, by 2007, PAs had prescribing rights in all 50 states.<sup>8</sup> With GMC

regulations set to start from 2023, we wanted to explore the views of PAs working in the UK on prescribing and ordering radiological investigations.

### Methods

We devised an online questionnaire (Google Forms) that could be easily answered either via a mobile phone or a computer. The questionnaire was anonymous and did not seek any identifiable personal data. It had nine questions: three required specific answers as a free text (when did they qualify, do they work in primary or secondary care, and what is their current specialty), four had yes/no answers, one had a yes/no/not sure answer and one had a multiple-choice answer, there was also a free-text box for additional comments (the questionnaire is available in supplementary material S1). The questionnaire was shared to

**Table 1. Answers to questions from the physician associate survey on prescribing rights**

	Yes	No	Not sure
Q4. Would you like to be an independent prescriber? n=120, n (%)	117 (97.5)	1 (0.8)	2 (1.7)
Q6. Do you think that your inability to prescribe has had a negative impact on your work, colleagues and/or patients? n=120, n (%)	104 (86.7)	16 (13.3)	N/A
Q7. Do you think that you would be able to work more productively and efficiently if you could prescribe? n=120, n (%)	119 (99.2)	1 (0.8)	N/A
Q8. Do you think that your inability to prescribe is limiting your career progression? n=120, n (%)	108 (90.0)	12 (10.0)	N/A
Q9. Would you like to be able to request radiological investigations, eg CT, MRI and X-rays? n=119, n (%)	117 (98.3)	2 (1.7)	N/A

CT = computed tomography; MRI = magnetic resonance imaging.

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**Box 1. Selected illustrative free-text comments from the questionnaire****Views on prescribing**

- > *I think a few years' (2–3?) experience and passing an exam (prescribing safety assessment) would ensure that this is carried out safely ... my PA course did not prepare me adequately for prescribing – and I would feel unequipped at present (at 2 [years since qualification]).*
- > *I feel that we should work for 12 months with a free online resource to use to meet the standards required. After the 12 months we then take an open book exam similar to [doctors] when we feel ready ([which] could be any time after 12 months of practice).*
- > *After 4 years of practice, I feel that I have the knowledge to prescribe but I did not feel like this initially and think it would be beneficial for newly qualified PAs to have 6–12 months of transcribing before being able to prescribe.*
- > *At my university, we were taught prescribing to the same level as medical students. I feel like I would be able to prescribe the GP basics safely and easily.*
- > *[The] ability to prescribe will be cost effective and allow for better outcomes for patients ie being able to prescribe antibiotics to patients with sepsis within an hour and, therefore, save lives.*
- > *I believe that being able to prescribe would make such a huge difference because it would give me a higher level of autonomy.*
- > *Prescribing rights will 'validate' our role further, especially when there are many who are still sceptical about our roles.*
- > *Although I don't feel that being a non-prescriber lowers the standard of care I give, it would certainly make me a more efficient member of the team if I were able to prescribe.*
- > *I work across the weekend to provide continuity on [COVID-19 care]. It's incredibly frustrating and delays care as I'm having to jump through hoops to get things done.*
- > *In primary care, [a] lack of prescribing rights and not being able to request common investigations massively [affects] workflow, and occasionally hinders patient experience. It negatively impacts on career and pay progression.*
- > *It's really stopping my development and progression, especially in clinics, and, due to the lack of prescribing, other professional roles seem more desirable to the trust.*
- > *I am considering changing specialty as I feel my lack of ability to prescribe inhibits my role in general practice.*
- > *[It has] deterred many employers from employing PAs due to [their] inability to prescribe.*

**Views on requesting radiological investigations:**

- > *I would prefer if there was a course/exam in order to get rights to request ionising radiation.*
- > *I think there is often a delay in care, especially when it comes to not being able to request scans as it means waiting for a doctor or non-medical prescriber to be free.*
- > *Some colleagues, ie radiology, can be resistant to us as we have not had the training they feel is adequate and, therefore, it can be difficult to work as cohesively within a team.*
- > *Sometimes it's extremely frustrating not to be able to order simple things, such as check X-rays [post-operatively] or intraoperative imaging. It really limits my scope in clinics too and interrupts my other colleagues when I have to book a scan.*
- > *I think that being unable to request radiation is frankly outdated and considering that unless a CT request was in line with NICE guidance it has usually been discussed with a senior regardless of being junior [doctor]/PA.*

CT = computed tomography; GP = general practitioner; NICE = National Institute for Health and Care Excellence; PA = physician associate.

qualified PAs working in the UK through the authors' professional contacts (via PAs' WhatsApp groups) and Twitter.

**Results**

We had 123 responses, of which, three (2.5%) were blank submissions. One was incomplete where the respondent had missed just one question, but we included this in the analysis. The results from yes/no and yes / no / not sure questions are given in Table 1. Thirty-nine used the additional comment section to express their views, from which we selected a few based on the theme of their messages including any contrasting comments (Box 1).

Most of the PAs who had responded (77.8%) had qualified in the previous 3 years (between 2019 and 2021), with the earliest in 2013. Sixty-six per cent were working in secondary care, 34% in primary care, and one was between secondary care and a university. The most common specialties where they worked included acute medicine, general practice, surgery and the emergency department (Fig 1).

Almost all PAs (98%) would like to be independent prescribers and also be able to request radiological investigations. Eighty-

seven per cent felt that their inability to prescribe has had a negative impact on their work, colleagues and patients, and 90% believed that their inability to prescribe was limiting their career progression. Almost everyone (99%) felt that they would be more efficient and contribute more to patient care if they could prescribe.

There was a mixed response regarding their competencies gained during their course to become independent prescribers (Fig 2). More than a third (37%) stated that even though they had adequate training, they would still prefer to have additional experience before becoming independent prescribers. Another 38% felt that they did not receive adequate training and would prefer further training, and only about a quarter (23%) felt that they had adequate training to prescribe independently. The majority (75%) of those who felt that they had received adequate training had qualified more recently (between 2019 and 2021) and almost all of them were based in secondary care.

The themes from the free text (Box 1) showed that a majority could contribute more towards patient care and be more efficient if they were able to prescribe and order investigations, and that a

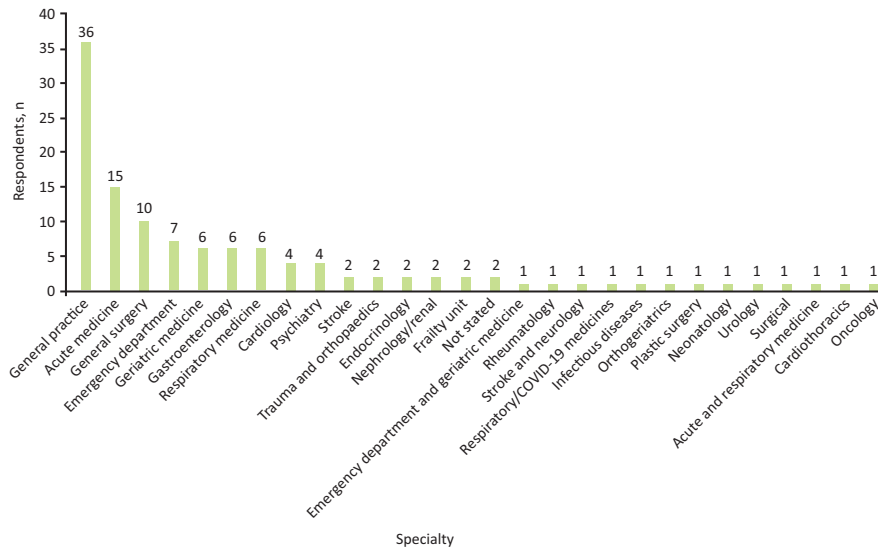


Fig 1. Specialty/department in which physician associate respondents work.

lack of prescribing is an hinderance on patient care and prohibits their development and career opportunities.

### Discussion

Our results confirm that PAs would like to be independent prescribers and should be able to request radiological investigations after appropriate training. This is probably due to a number of factors including enhanced clinical training, willingness to contribute more effectively and a desire to work with increased autonomy. Currently, despite having the ability to take detailed histories, perform examinations competently, and come up with a diagnosis and a management plan, particularly for conditions within their competency, they would still need to rely on someone who could prescribe.<sup>4</sup>

In some general practices, a PA can message a general practitioner (GP) for a prescription, and they, in turn, can issue an electronic prescription for the patient, thus maintaining workflow. However, it is more difficult in secondary care because a prescriber may not always be immediately available and,

disappointingly, in many hospitals, PAs are not even allowed to transcribe medications. A vast majority (87%) said that their inability to prescribe had not only a negative impact on their work but also affected their career progression; their frustration is evident in the free-text comments (Box 1). One PA even mentioned about changing specialty because of their inability to prescribe in primary care, while others found that the lack of prescribing is deterring some employers from recruiting them.

These issues were recognised nearly a decade ago in a study from 2014 involving 62 doctors, where they indicated that PAs' inability to prescribe (82%) and inability to request radiography (50%) limited the effectiveness of a PA.<sup>4</sup> A survey involving 119 clinical and non-clinical healthcare professionals found overwhelmingly positive feedback on the role of PAs.<sup>9</sup> But, it also identified a few negative comments by junior doctors that the PAs were taking away their learning opportunities and also increase their workload because the junior doctors had to re-review the patients before then prescribing.<sup>9</sup>

There were mixed responses on whether PAs had received adequate training during their course to become an independent prescriber (Fig 2). Many felt that their course had not prepared them for prescribing but the experience that they've had since qualifying has provided them with more confidence to prescribe. This is similar to studies involving junior doctors that found that many do not feel prepared to prescribe following qualification despite years of in-depth training but their confidence had grown with first-hand experience.<sup>10</sup>

When PAs are embedded in a team, they bring additional assets and share their clinical and institutional knowledge with newer members of the multidisciplinary team.<sup>11</sup> It has been recently shown that PAs in the UK are a stable workforce, many are being established in the same position when they feel well supported by their supervisors.<sup>12</sup> It is a well-recognised fact that opportunities for professional growth is critically associated with job satisfaction and retention, so it is time to act without any further delay to empower the PAs to extend their duties and responsibilities.<sup>13</sup>

So, what needs to be done for PAs to be able to prescribe? Our results showed that only a quarter felt that they had adequate training to prescribe independently. Most of this group had

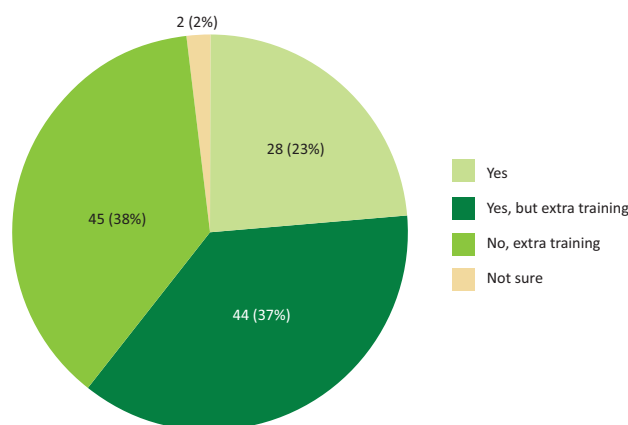


Fig 2. The views of physician associate respondents on whether they received adequate training from their degree to become independent prescribers.

qualified in the previous few years, which suggests that the training for PAs regarding applied pharmacology has improved recently. A few suggestions made by PAs include some more years of experience after qualification and also to complete the prescribing safety assessment as part of their national qualifying exams.

A recent paper gives clear guidance and suggestions for preparing PAs to prescribe.<sup>5</sup> They draw comparison from the USA where PAs are given prescribing rights upon passing their national certifying examination. Similarly, PAs in the UK should be given prescribing rights after passing the PA National Certifying Exam (PANE). Other options would include allowing the PAs to take the V300 prescribing course that is currently available to all non-physician healthcare professionals.<sup>14</sup> This would allow the already qualified PAs to gain prescribing rights. These recommendations could be extrapolated to ordering radiological investigations after completing the Ionising Radiation (Medical Exposure) Regulations 2017 training and any necessary additional local training relevant to their practice.

Additionally, if PAs are to have prescribing rights upon qualification, several course providers may need to update their pharmacy modules.<sup>5,15</sup> With this in mind, St George's, University of London recently took the initiative to improve their curriculum in pharmacology for PA students by introducing a drug formulary and encouraging self-directed learning. This not only improved the student feedback on engagement and quality but also found that PA students could be ready to prescribe when they finish their qualification.<sup>15</sup>

Limitations of our survey include a possible bias where the PAs who had responded may be keener than others towards prescribing and a selection bias by using the social networks that don't include all PAs working in the UK. Despite this, we feel that the answers from our survey is a fair representation of the views of the PAs in general as our results are consistent with previous studies that had a similar theme.

## Conclusion

PAs have a keen interest in becoming independent prescribers as indicated by the survey. This will allow them to work autonomously and efficiently, increase their contribution, and improve the quality of care for patients. Also, it would consolidate their role in healthcare, increase their job satisfaction, cause less frustration in their roles and improve retention.

There are several established courses that could be integrated into the PA programme to develop them as competent prescribers. It has already been proven in the USA that PAs have the capability to prescribe safely.<sup>5,15</sup> We strongly believe that it is absolutely essential for PAs to prescribe independently and have the ability to order appropriate investigations within their professional framework after achieving the necessary competencies.

There is, sadly, now going to be a further delay to the legislation that will make PAs a regulated profession. The legislation is now set to be completed by summer 2023, which was previously when regulation was estimated to begin.<sup>16</sup> ■

## Supplementary material

Additional supplementary material may be found in the online version of this article at [www.rcpjournals.org/fhj](http://www.rcpjournals.org/fhj):  
S1 – Physician associates' views on prescribing survey questions.

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